Report No. 05-16-2862

TORONTO DISTRICT SCHOOL BOARD

REQUEST TO PROCEED WITH A PUPIL ACCOMMODATION REVIEW FOR FOR-EST HILL COLLEGIATE INSTITUTE, JOHN POLANYI COLLEGIATE INSTITUTE, OAKWOOD COLLEGIATE INSTITUTE, VAUGHAN ROAD ACADEMY, AND YORK MEMORIAL COLLEGIATE INSTITUTE

TO Planning and Priorities Committee 15 June 2016

RECOMMENDATION IT IS RECOMMENDED:

- 1. That a Pupil Accommodation Review be established for the following secondary schools: Forest Hill Collegiate Institute, John Polanyi Collegiate Institute, Oakwood Collegiate Institute, Vaughan Road Academy, and York Memorial Collegiate Institute; and
- 2. That the review proceed as a Modified Pupil Accommodation Review process as per the Accommodation and Program Review Policy P068.

STRATEGIC DIRECTION

Make every school an effective school

RATIONALE Introduction

The purpose of this report is to request approval for the establishment of a Pupil Accommodation Review that will include the group of secondary schools identified below. A map showing the location of the schools can be found in Appendix A.

- Forest Hill CI (Ward 11, Trustee Laskin)
- John Polanyi CI (Ward 8, Trustee Arp)
- Oakwood CI (Ward 9, Trustee Stiles)
- Vaughan Road Academy (Ward 8, Trustee Arp)
- York Memorial CI (Ward 6, Trustee Tonks)

A Pupil Accommodation Review is required to address low enrolment and program viability at Vaughan Road Academy.

Total enrolment at Vaughan Road Academy has declined by 69%

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since 2006-07, from 769 to 276 students. Moderate declines were experienced between 2006 and 2012, after which time the decline accelerated by nearly 100 students annually. Vaughan Road Academy currently has 276 students in Grades 9-12 across three distinct programs: Regular Track, International Baccalaureate and Interact. The capacity for Vaughan Road Academy is 1,179 pupil places, meaning that the school is operating at 23% utilization.

Projections suggest that enrolment at the school will not increase over the short or long term but rather remain relatively stable at approximately 250 Grade 9-12 students.

The chart contained in Appendix B illustrates the current and projected enrolment for each school to be included as part of this Pupil Accommodation Review.

An extract from the School Information Profile about Vaughan Road Academy can be found in Appendix C.

Modified Pupil Accommodation Review

The Accommodation and Program Review Policy P068 provides the Board the ability to undertake a modified Pupil Accommodation Review process in certain circumstances if at least one of four specific criteria set out within the policy are met.

A modified review process is being recommended for this review due to the low enrolment at Vaughan Road Academy and the associated challenges the school faces in terms of the ability to deliver a strong program for students.

The modified process would enable the review to conclude, inclusive of public consultation, by December 2016. This provides time for students at Vaughan Road Academy to work with teaching staff and guidance counselors to determine the program and/or school that best fit their respective needs. It also provides an opportunity for students to attend information nights at other TDSB secondary schools.

A standard Pupil Accommodation Review process would not conclude until the Spring of 2017. This could result in students not being provided with a sufficient amount of time to undertake the thorough research that is required to choose a school that best fits their program needs. A conclusion of the process in the Spring of

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2017 could also necessitate Vaughan Road Academy remaining operational for the 2017-18 school year. This could result in even greater challenges associated with program delivery at the school.

Staff is recommending that a modified process be engaged for the reasons identified above, and given that Vaughan Road Academy meets the following three criteria as per Board Policy P068.

1. Where current and projected enrolment have reached a level where programming is non-viable and programming options for students are limited, such as a secondary school with an enrolment equal to or less than 350 students for the current school year and projected to remain so for the next five years.

As previously mentioned, as of 31 October 2015, the total enrolment at Vaughan Road Academy was 276 students across three distinct programs. Current projections suggest that enrolment at the school will not exceed 250 students for the next 5 years.

2. Where a school has a current utilization rate of 65% or lower and is projected to remain so for the next five years. Utilization shall be determined by dividing the school's enrolment by the capacity of the school building.

The current utilization rate at Vaughan Road Academy is 23% and is projected to remain well below 65% for the next 5 years.

3. The distance to the nearest available accommodation is within walking distance (as per TDSB's Transportation of Students Policy P020) of the addresses served by the school proposed for closure.

As per Policy P020, the walking distance for secondary students is 4.8 kilometres. Under the option put forward by staff, all addresses within the current catchment area for Vaughan Road Academy are within walking distance to their proposed new secondary school.

The proposed timeline for the modified Pupil Accommodation Review process is outlined in Appendix D.

As per the new Ministry of Education Pupil Accommodation Review Guideline, school boards must develop a detailed, initial pupil accommodation review plan prior to beginning the review. De-

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tails of the plan for Vaughan Road Academy can be found in Appendix E.

Community Consultation

A meeting with the Vaughan Road Academy school council was held on 26 April 2016 to provide them with an update on the Local Feasibility Team process that had been engaged in early 2015, as well as an overview of the revised Pupil Accommodation Review process.

The modified Pupil Accommodation Review process requires a minimum of three months to complete. The process must include at least one public meeting and does not require the formation of a Pupil Accommodation Review Committee. If the Board approves the commencement of the Pupil Accommodation Review, the process would begin with public consultation in the fall of 2016.

The process will include an opportunity for the general public and broader community to review the initial staff report and to provide their comments and feedback about the staff recommendation. The recommendation outlined in the initial staff report could be amended through the public consultation process. Revised recommendations would be presented to the Board of Trustees in the final staff report at the conclusion of the process.

RESOURCES

The Pupil Accommodation Review will be supported by existing resources.

IMPLEMENTATION AND REVIEW

If approved, the review will begin in the fall of 2016 and follow the Ministry of Education's guideline for the modified review process.

APPENDICES

Appendix A: Location Map

Appendix B: Current and Projected Enrolment, Capacity and

Utilization Data, Current Situation and Staff Rec-

ommended Option

Appendix C: Extract from School Information Profile – Facility

and Instructional Profiles

Appendix D: Modified Pupil Accommodation Review Timeline
Appendix E: Staff's Recommended Pupil Accommodation Plan
Appendix F: Existing and Proposed Vaughan Road Academy

Collegiate Attendance Areas

Appendix G: Summary of Comments Received from the City of

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Appendix H: Summary of Comments Received from other Pub-

lic Agencies and Community Partners

FROM Carla Kisko, Associate Director, Finance and Operations at carla.kisko@tdsb.on.ca or at 416-397-3188

Manon Gardner, Executive Superintendent, School Improvement / Operational Support at manon.gardner@tdsb.on.ca or at 416-394-2041

Andrew Gowdy, Senior Manager, Planning at andrew.gowdy@tdsb.on.ca or at 416-394-3917

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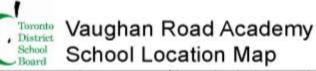
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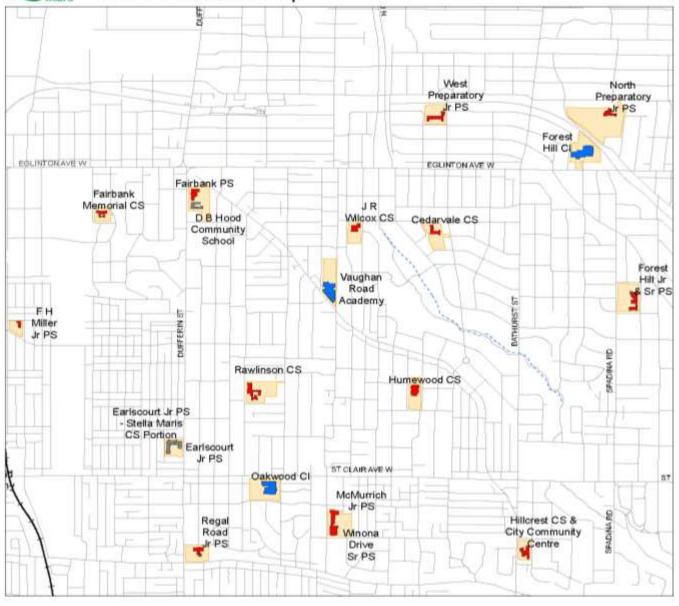
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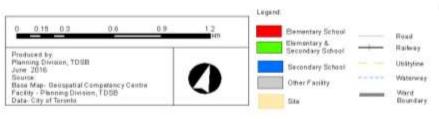
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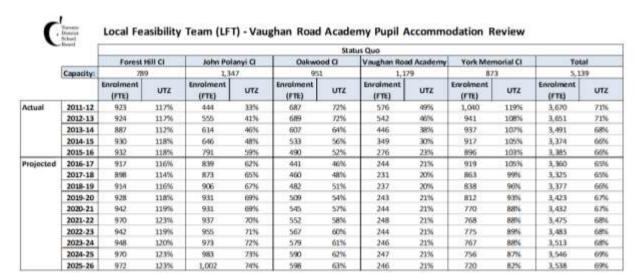


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Appendix B

Enrolment, Capacity and Utilization Data - Status Quo and Recommended Option

Current Situation



Staff Recommendation

						Sta	ff Recomm	ended Option					
	2.00	Forest F	fill CI	John Poli	anyi Ci	Oakwoo	od CI	Vaughan Road	Academy	York Men	sorial CI	Total	vi .
Capacity:		789		1,347		951		-		873		3,960	
	Enrolment (FTE)	UTZ	Enrolment (FTE)	UTZ	Enrolment (FTE)	UTZ	Enrolment (FTE)	UTZ	Enralment (FTE)	UTZ	Enrolment (FTE)	UTZ	
letual	2011-12	923	117%	444	33%	687	72%	576	49%	1,040	119%	3,670	71%
	2012-13	924	117%	555	41%	689	72%	542	46%	941	108%	3,651	71%
	2013-14	887	112%	614	46%	607	64%	446	38%	937	107%	3,491	68%
	2014-15	930	118%	646	48%	533	56%	349	30%	917	105%	3,374	66%
	2015-16	932	118%	791	59%	490	52%	276	23%	896	103%	3,385	66%
Projected	2016-17	917	116%	839	62%	441	46%	244	21%	919	105%	3,360	65%
	2017-18	921	117%	873	65%	555	58%	1000	>=07728	896	103%	3,245	82%
	2018-19	938	119%	906	62%	579	61%			871	100%	3,294	83%
	2019-20	953	121%	931	69%	608	64%			846	97%	3,338	84%
	2020-21	967	123%	931	69%	645	68%			804	92%	3,347	85%
	2021-22	995	126%	937	70%	653	69%			802	92%	3,387	8689
	2022-23	967	123%	955	71%	667	70%			809	93%	3,398	86%
	2023-24	973	123%	973	72%	680	72%			801	92%	3,427	87%
	2024-25	995	126%	983	73%	691	73%			790	90%	3,459	87%
	2025-26	997	126%	1,002	74%	699	74%			754	86%	3,452	87%
Propose	d Change	- Assign Ceda Forest Hill Ci	rvale CS to	John Polany not receive a the existing V Road Academ attendance ar	portion of aughan y	- Assign All of Rawlinson CS Track + Ext. Fn Oakwood CI - Assign all of Humewood C Track) to Oakv - Assign Vaugl Academy Inte	(Regular ench) to S (Regular wood CI nan Road	- Close Vaugh Academy effe 30, 2016		- Assign Fairb York Memoria			

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Appendix C

School Information Profile - Facility Extract

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	Vaughan Road Academy	York Memorial CI	Oakwood CI	John Polanyi Cl	Forest Hill CI
School Address	529 Vaughan Road, York, M6C2R1	2690 Eglinton Avenue West, York, M6M1T9	991 St Clair Avenue West, Toronto, M6E1A3	640 Lawrence Avenue West, North York, M6A1B1	730 Eglinton Avenue West, Toronto, M5N1B9
TDSB Ward	8	6	9	8	11
City Ward	15	12	17	15	21
Constructed	1927	1929	1912	1951	1947
Building Age	89	87	104	65	69
Site Size	5.36	7.61	6.52	12.11	6.72
Facility GFA (Ft ²)	183,211	171,307	200,079	186,387	169,258
Greenfield Play Area	2.4	4.08	2.61	4.33	-
Renewal Backlog 2015	\$ 3,556,269	\$ 7,690,120	\$ 7,835,330	\$ 26,651,239	\$ 3,809,280
Facility Condition Index 2015	11%	30%	26%	78%	17%
Renewal Backlog 2019	\$21,669,083	\$24,283,799	\$21,752,653	\$28,847,466	\$8,520,401
Facility Condition Index 2019	64%	93%	72%	84%	38%
Capacity	1,179	873	1,014	1,347	789
Grade Structure	9-12	9-12	9-12	9-12	9-12
Enrolment 2015	276	896	490	791	932
Surplus Seats	903	-	524	556	-

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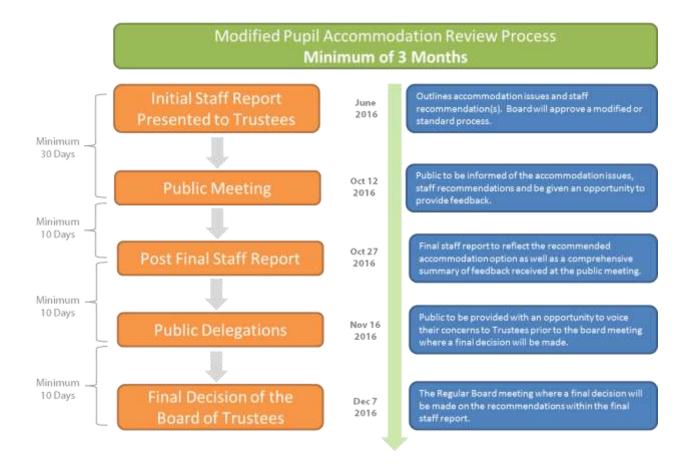
School Information Profile - Instructional Extract

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	Vaughan Raod Academy	York Memorial Cl	Oakwood Cl	John Polanyi Cl	Forest Hill Cl
Grade Organization	9-12	9-12	9-12	9-12	9-12
Optional Attendance Status - 2014/15	Limited	Limited	Limited	Limited	Limited
Optional Attendance Status - 2015/16	Limited	Limited	Limited	Limited	Limited
Optional Attendance Status - 2016/17	Limited	Limited	Limited	Limited	Limited
% of students attending local school that reside in the attendance area - October 2015	48%	32%	36%	58%	39%
% of TDSB students residing in attendance area that attend local school - October 2015 (*Not including shared attendance areas)	15%*	33%*	17%*	33%	64%*
Actual Enrolment October 2011	576	1040	687	444	923
Actual Enrolment October 2012	542	941	689	555	924
Actual Enrolment October 2013	446	937	607	614	887
Actual Enrolment October 2014	349	917	533	646	930
Actual Enrolment October 2015	276	896	490	791	932
Projected Enrolment October 2016	244	919	439	839	917
Projected Enrolment October 2017	231	863	460	873	898
Projected Enrolment October 2018	237	838	482	906	914
Projected Enrolment October 2019	243	812	509	931	928
Projected Enrolment October 2020	244	770	545	931	942
Projected Enrolment October 2021	248	768	552	937	970
Projected Enrolment October 2022	244	775	567	955	942
Projected Enrolment October 2023	246	767	579	973	948
Projected Enrolment October 2024	247	756	590	983	970
Projected Enrolment October 2025	246	720	598	1002	972
Facility Capacity (OTG)	1179	873	1014	1347	789
Actual Utilization Rate October 2011	49%	119%	68%	33%	117%
Actual Utilization Rate October 2015	23%	103%	48%	59%	118%
Projected Utilization October 2020	21%	88%	54%	69%	119%
Projected Utilization October 2025	21%	82%	59%	74%	123%

Appendix D

Modified Pupil Accommodation Review Timeline



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Staff's Recommended Pupil Accommodation Plan

Background

The Local Feasibility Team (LFT) met on five occasions between March and May 2015, and again in April 2016. The purpose of these meetings was to examine the enrolment and facility data and to consider the current program and accommodation challenges. The group was also tasked with developing alternative accommodation options for review and careful analysis.

Membership of the Local Feasibility Team included the impacted Trustees, the Executive Superintendent, Family of Schools Superintendents, Secondary and Elementary School Principals, as well as Planning, Teaching & Learning, Early Years, and Facility Services staff.

A variety of accommodation scenarios was prepared by Planning staff and reviewed by the Local Feasibility Team with the goal to maximize the utilization of schools and strengthen program offerings within the area. Consensus was reached at the fifth meeting of the group in May 2015 and reaffirmed in April 2016. The recommended option is described below and in further detail within this report.

The Local Feasibility Team is recommending that Vaughan Road Academy be closed effective 30 June 2017, and that students be accommodated at nearby TDSB secondary schools.

The Local Feasibility Team is recommending this option for the following reasons:

- Enrolment at Vaughan Road Academy has declined to a point where the ability to deliver a strong secondary program is severely compromised.
- Projections suggest that enrolment at Vaughan Road Academy is not anticipated to increase over the short or long-term.
- Nearby TDSB secondary schools have sufficient capacity to accommodate the additional enrolment expected as a result of this closure.
- Secondary students residing within the catchment area of Vaughan Road Academy have chosen and continue to choose other TDSB secondary schools and programs over their local school.
- Given that students currently choose other schools for a variety of reasons, the accommodation impacts on the receiving schools are anticipated to be minimal.

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- Specialized programs currently offered at Vaughan Road Academy can be relocated to other TDSB facilities with available space (Oakwood CI and John Polanyi CI).
- There is an adequate geographic distribution of secondary school sites in the area to accommodate potential long-term enrolment growth, if necessary.
- Oakwood CI is currently underutilized and has been designated as the school to receive
 the majority of the Vaughan Road Academy catchment area. This will enhance program
 opportunities for students at that school while improving the utilization of the facility.

Program Considerations

The enrolment decline at Vaughan Road Academy has led to significant challenges in terms of the ability of the school to offer a secondary program that offers a broad range of courses to students. A composite neighbourhood secondary school should have the ability to provide opportunities for students within all four pathways: the workplace, apprenticeship, college and university. The closure of Vaughan Road Academy will enable students to access an expanded range of courses at their new secondary schools due to larger student population(s).

Proposed Distribution of the Regular Program (Grades 9-12)

Planning staff undertook a thorough review of projected enrolment, demographic data, and residential development activity within the attendance area of Vaughan Road Academy. Through this review, staff has established that sufficient capacity exists within nearby secondary schools to accommodate the projected secondary student population.

The existing Vaughan Road Academy attendance area would be divided as per the existing elementary feeder school attendance areas and assigned to adjacent secondary schools. The new secondary attendance areas would become effective for the 2017-18 school year and are illustrated on the map in Appendix F.

Under the option being put forward by staff, the existing elementary feeder schools to Vaughan Road Academy would be directed to other TDSB secondary schools as described below.

- Forest Hill CI would receive Cedarvale CS as an elementary feeder school.
- Oakwood CI would receive Humewood CS (Regular track), JR Wilcox CS and Rawlinson CS (Regular track and Extended French) as elementary feeder schools. Note that Humewood CS and Rawlinson CS also accommodate Early French Immersion programs that have been directed to Harbord CI at Grade 9.
- York Memorial CI would receive Fairbank PS as an elementary feeder school. Note that a cohort of Grade 8 Fairbank PS graduates are currently directed to York Memorial CI by

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address (split attendance area). The accommodation option proposed by staff would align the entire Fairbank PS attendance area with York Memorial CI.

The impact on projected enrolment at the secondary schools that have been identified to absorb the Vaughan Road Academy attendance area is outlined in the table contained in Appendix B.

Proposed Relocation of the International Baccalaureate Program

The relocation of the International Baccalaureate program must be done in conjunction with the International Baccalaureate Organization (IBO). Discussions with the IBO will occur throughout the review process, and any changes to the accommodation proposal recommended by staff will be reflected in the final report to the Board of Trustees.

Proposed Relocation of the Interact Program

The staff option recommends that the Interact program be relocated to Oakwood CI effective September 2017. The rationale for recommending Oakwood CI was the availability of space to accommodate the program and the close proximity to Vaughan Road Academy.

There are no conflicts between the programs currently being offered at Oakwood CI and the Interact program.

Transition of Vaughan Road Academy Students (Pending approval of a closure)

Given the small enrolment at Vaughan Road Academy and the serious concern around the ability to deliver a program after the upcoming school year, it is recommended that all students be relocated from the facility for September 2017. Staff is not recommending that a 'phased' approach be used for the closure of this school.

Regular Program

A transition process would be established whereby existing Vaughan Road Academy students would be provided with the support and guidance necessary to select a school that best meets their individual program requirements. It is recommended that students enrolled at Vaughan Road Academy in Grades 9-11 for the 2016-17 school year be provided with an opportunity to choose a school for September 2017 that best meets their needs regardless of the optional attendance status.

Grade 8 students attending the existing elementary feeder schools to Vaughan Road Academy that will enter Grade 9 for September 2017 will be provided with notice of the closure, subject to Board approval, in December 2016. This would ensure that students attending the current feeder schools to Vaughan Road Academy will be aware of their new secondary school pathways well in advance of September 2017.

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Specialized Programs

As previously mentioned, it is recommended that students to be enrolled in the International Baccalaureate (Grade 11) and Interact (Grade 9-11) programs for 2016-17 be relocated to their new schools for September 2017.

Transportation Considerations

No students are bused to Vaughan Road Academy as all residential addresses within the catchment area of the school are within the 4.8km walking distance, as outlined within the Board's Transportation of Students Policy P020. The staff option outlined in this report does not have any impact on student transportation and no additional costs associated with transportation will be incurred.

Facility Considerations

The option being proposed by staff would not necessitate any significant capital investment associated with accommodating TDSB students. The adjacent secondary schools that have been identified to receive the additional students have sufficient capacity available over the short and long term. There are no specific fit-up requirements associated with the potential closure of Vaughan Road Academy and no new capital building projects, including permanent additions or a new secondary school, have been proposed.

The current and five year renewal needs of each school to be included as part of the Pupil Accommodation Review are outlined in the School Information Profile extract found within Appendix C.

This Pupil Accommodation Review may result in the closure of the program currently being delivered at Vaughan Road Academy, however, the facility will still remain as part of the TDSB asset stock until a future review is undertaken to determine the status of the site as potentially core holding.

On-Site Child Care

A Child Care Occupancy Review Committee (CCORC) process will be engaged to examine options for relocating the child care centre that is currently accommodated at Vaughan Road Academy. The CCORC is a process that is undertaken when space occupied exclusively by a child care centre is to be reclaimed for student accommodation, or when a school that houses a child care centre is identified for potential closure.

Board staff met with staff from the City of Toronto Children's Services department and child care centre on 9 May 2016 for an advanced discussion. At this meeting, the option proposed by

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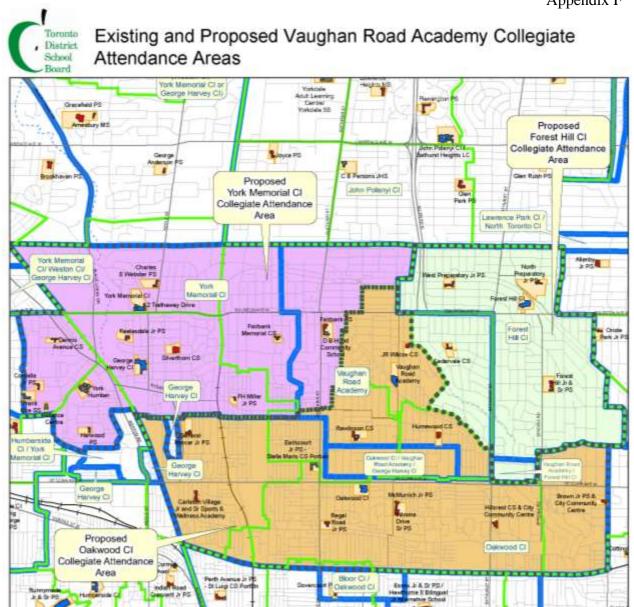
staff was shared with all parties to ensure that they were provided with sufficient notice of the potential outcome, and were given an opportunity to consider alternative location(s) and/or changes to their program delivery in the area. A formal CCORC meeting has been arranged for 7 June 2016 that will include staff from all parties as well as the local Trustee.

At this meeting, potential sites accommodate the relocation of the child care will be presented and discussed. Consideration will be given to schools with sufficient space to accommodate the use.

Subject to the approval of the Pupil Accommodation Review, the CCORC will continue to conduct its work through the course of that process. Final recommendations for the relocation of the child care centre, including any capital cost associated with the move, will be reflected in the final staff report to be presented to Trustees at the conclusion of the process.

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Appendix F





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Appendix G

Summary of Comments Received from the City of Toronto

Prior to the establishment of a Pupil Accommodation Review, school boards are to request technical information from the local municipality where a planned Pupil Accommodation Review will occur. To satisfy this requirement, TDSB Planning staff met with representatives from the City of Toronto on two separate occasions to share information and to receive comments.

City of Toronto representatives from the Community Planning, Children's Services, Social Development, and Parks and Recreation departments were consulted on this group of schools in June 2015 and again in May 2016. A summary of the technical information and comments received from the City of Toronto about Vaughan Road Collegiate Institute is provided.

- Future growth is anticipated along the Eglinton Corridor (Eglinton Connects/LRT)
- Not a designated Neighbourhood Improvement Area (NIA)
- Non-profit child care operates within the building
- In an area of low parkland provision
- Located within the Oakwood Vaughan Revitalization Area
- Site is one of the hubs of the Oakwood Vaughan community for youth
- Parks Forestry and Recreation currently offers aquatic and recreation programming at this site
- Moderate social disadvantage in neighbourhood
- Moderate community space access in neighbourhood

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Appendix H

Summary of Comments Received from other Public Agencies and Community Partners

TDSB's annual meeting regarding Community Planning and Partnerships was held on 31 May 2016. The meeting was attended by representatives from the City of Toronto along with many other public agencies and community partners. Of the five secondary schools proposed for this review, two have space available for potential partnerships -- Vaughan Road Academy and Oakwood CI.

No specific interest in was expressed in the two schools will unused space.